

Message Text

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ACTION ARA-10

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PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01
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AGRE-00 ACDA-07 SAB-02 /112 W
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FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC PRIORITY 2603
INFO AMEMBASSY KINGSTON
AMEMBASSY LONDON
AMEMBASSY PRETORIA
AMCONSUL CAPETOWN

C O N F I D E N T I A L SECTION 1 OF 2 USUN 0603

CAPETOWN FOR EMBASSY

E.O. 11652: GDS
TAGS: PFOR, UN, ECIN, JM, WA, SF, RH, CU, PN
SUBJECT: MEETING WITH JAMAICAN FOREIGN MINISTER

1. BEGIN INTRODUCTION AND SUMMARY: ON MARCH 1, AMBASSADOR YOUNG AND MISOFFS MET FOR ONE AND ONE-HALF HOURS WITH JAMAICAN FOREIGN MINISTER PATTERSON, WASHINGTON AMBASSADOR RATTRAY, MFA PERMANENT SECRETARY FRANCIS, AND PERM REP MILLS AT PATTERSON'S REQUEST. THE TOPICS DISCUSSED INCLUDED THE FOLLOWING: US POLICY AT THE UN, THE PRESIDENT'S VISIT TO THE UN, SOUTHERN AFRICA, THE NEW INTERNATIONAL ECONOMIC ORDER, CUBA, AND NEWSWEEK.

2. YOUNG SAID THE NEW ADMINISTRATION IS WILLING TO PURSUE AN AGGRESSIVE POLICY IN THE UN RATHER THAN JUST REACT TO EVENTS. THE PRESIDENT IS PLANNING TO ADDRESS THE UN IN MARCH, PROBABLY DURING THE APARTHEID DEBATE. THE PRESIDENT HAD DISCUSSED A VISIT BY MANLEY. THE SITUATION IN SOUTHERN AFRICA
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AFRICA IS NOT THAT GOOD, BUT SMITH COULD BE BROUGHT BACK TO THE NEGOTIATING TABLE IF THE BRITISH TAKE A STRONG HAND WITH US SUPPORT. WE HOPE FOR PROGRESS WITH NAMIBIA. ARMED STRUGGLE IS NOT THE ANSWER. PATTERSON SAID PATIENCE IS WEARING THIN CONCERNING SOUTHERN AFRICA AND THE NEW INTERNATIONAL ECONOMIC ORDER. HE AGREED TO YOUNG'S SUGGESTION THAT A

MEETING WITH THE SECRETARY OF AGRICULTURE TO DISCUSS SUGAR WOULD BE USEFUL. THE DEPT. IS REQUESTED TO ARRANGE A MEETING ON FRI., MARCH 4 AT 11:30. YOUNG SAID THE ADMINISTRATION WANTS TO NORMALIZE RELATIONS AROUND THE WORLD ASAP, INCLUDING CUBA, ANGOLA AND VIETNAM BUT THAT CERTAIN "GIVENS" MUST BE TAKEN INTO ACCOUNT. PATTERSON EXPRESSED CONCERN THAT THE NEWSWEEK ARTICLE WAS CALCULATED TO HAVE A WIDER IMPACT THAN JUST TO HARM US/JAMAICAN RELATIONS. THE MEETING WAS EXTREMELY CORDIAL. END INTRODUCTION AND SUMMARY.

3. US POLICY TOWARDS THE UN: FOLLOWING PARTICULARLY CORDIAL COURTESIES, AMBASSADOR YOUNG SAID THAT FOR THE FIRST TIME SINCE PRESIDENT KENNEDY, A US PRESIDENT IS WILLING TO PURSUE AN AGGRESSIVE POLICY IN THE UN RATHER THAN JUST REACTING TO EVENTS. THE ADMINISTRATION IS IN THE PROCESS OF WORKING OUT ITS POLICIES NOW. HIS OWN DECISION TO TAKE THE JOB AS US PERM REP WAS PARTIALLY BASED UPON THE COMBINATION OF NEEDS AND EXPECTATIONS THAT THE US HAD BEEN AFRAID TO FACE AND WHICH HE HOPES THIS ADMINISTRATION IS WILLING TO FACE.

4. PRESIDENTIAL VISIT TO UN: AMBASSADOR YOUNG SAID THAT PRESIDENT CARTER PLANS TO COME TO THE UN TO SPEAK IN MARCH, PROBABLY DURING THE APARTHEID DEBATE. HE SAID CONSIDERATION IS BEING GIVEN TO A LUNCHEON SPEECH FOR ALL PERM REPS IN THE GENERAL ASSEMBLY HALL. IN RESPONSE TO MILLS' QUERY WHETHER

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THE PRESIDENT WOULD ADDRESS ANY MAJOR ISSUES BESIDES SOUTHERN AFRICA, YOUNG SAID HE DOUBTED IT SINCE WE ARE NOT SURE WHAT WE WANT TO SAY.

5. POSSIBLE VISIT BY PRIME MINISTER MANLEY: YOUNG SAID THAT THE PRESIDENT HAD DISCUSSED A VISIT BY PRIME MINISTER MANLEY. PATTERSON RESPONDED THAT WHILE HE WAS NOT SURE ABOUT THE TIMING OF SUCH A VISIT, HE WAS SURE THE PRIME MINISTER WOULD RESPOND POSITIVELY "WHEN TIME PERMITS." YOUNG ADDED THAT CONSIDERATION IS BEING GIVEN TO A VISIT TO THE CARIBBEAN BY UNDER SECRETARY HABIB.

6. SOUTHERN AFRICA. YOUNG SAID THAT THE SITUATION IN SOUTHERN AFRICA IS NOT THAT GOOD. FOLLOWING SMITH'S BREAKING OF OF TALKS, THE POLICY OF ARMED STRUGGLE WAS BASED ON THE ESTIMATE THAT SMITH COULD ONLY HOLD OUT FOR A YEAR OR 18 MONTHS. THIS ESTIMATE, HOWEVER, DID NOT TAKE INTO ACCOUNT SMITH'S DESPERATION. SMITH'S

PREEMPTIVE ATTACK IN MOZAMBIQUE MADE SUBSTANTIAL INROADS AND ANOTHER STRIKE IN APRIL IS LIKELY. UNTIL SMITH'S AIR ATTACKS CAN BE STOPPED, LARGE-SCALE TROOP MOVEMENTS WILL NOT BE POSSIBLE. IT IS DOUBTFUL

THAT ARMED STRUGGLE CAN BRING ABOUT MAJORITY RULE IN RHODESIA OR NAMIBIA BECAUSE THERE ARE INADEQUATE MILITARY RESOURCES TO BRING ABOUT A SIGNIFICANT VICTORY SOON. EMPHASIZING THE PSYCHOLOGICAL IMPACT OF THE CUBAN PRESENCE TO THE US PUBLIC, YOUNG SAID HE DID NOT THINK CUBA WOULD GO ANY FURTHER, INTO MOZAMBIQUE, FOR EXAMPLE, OR RHODESIA, MOVES THE FRONT-LINE PRESIDENTS OPPOSE. OPERATIONS IN ANGOLA HAVE STRAINED CUBAN RESOURCES.

7. YOUNG SAID THAT SOUTH AFRICA, WHILE ECONOMICALLY WEAKENED, IS MILITARILY VERY STRONG, FEELS SECURE AND CONFIDENTIAL

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IS NOT WORRIED ABOUT ARMED STRUGGLE. SMITH ON THE OTHER HAND IS CONCERNED AND MIGHT BE BROUGHT BACK TO THE NEGOTIATING TABLE IF THE UK TAKES A STRONG HAND WITH US SUPPORT. PATTERSON RESPONDED VERY FAVORABLY TO THE NEWS THAT THE BYRD AMENDMENT SHOULD BE REPEALED WITHIN THE NEXT FEW WEEKS AND NOTED BOTH THE SYMBOLIC AND PRACTICAL SIGNIFICANCE OF REPEAL. YOUNG EMPHASIZED THAT THE ADMINISTRATION IS TRYING TO WORK OUT SOME-

THING ON NAMIBIA AND STRESSED THAT THERE IS NO QUESTION OF OUR COMMITMENT.

8. YOUNG EXPRESSED SURPRISE AT UK ATTITUDES TOWARDS SOME AFRICAN LEADERS WHOM FORMER COLONIAL SECRETARIES DON'T FEEL COMFORTABLE WORKING UNDER. ALSO, WHILE THE UK LOOKS TO US FOR SUPPORT, THEY CRY "WEAKNESS" AND SAY THEN CAN ONLY DO SO MUCH WITHOUT RISKING THE GOVERNMENT FALLING. PATTERSON SAID THAT THE GOJ HAS CONVEYED TO THE UK ITS VIEWS THAT THEY HAVE RESPONSIBILITY IN THE MATTER, AND MILLS POINTED TO GREATER PROGRESS IN OTHER UK COLONIES WHERE SUCH PROGRESS DID NOT INVOLVE DANGER TO THEIR "KITH AND KIN." IN RESPONSE TO PATTERSON'S STATEMENT THAT THE US IS THE ONLY COUNTRY WITH ANY INFLUENCE WITH SOUTH AFRICA, AND THAT WE CAN HURT THEM WHERE IT COUNTS, YOUNG POINTED OUT THAT 16 PERCENT OF INVESTMENT IN SOUTH AFRICA IS US WHILE 50 PERCENT IS BRITISH, AND THAT THE BRITISH RESTRAIN US FOR FEAR OF THE IMPACT OF THEIR ECONOMY.

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SP-02 SS-15 USIA-06 AID-05 EB-08 OMB-01 TRSE-00
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P R 031838Z MAR 77
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC PRIORITY 2604
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C O N F I D E N T I A L SECTION 2 OF 2 USUN 0603

CAPETOWN FOR EMBASSY

9. PATTERSON SAID THAT INCREASING IMPATIENCE MADE SOME PROGRESS IN SOUTHERN AFRICA IMPERATIVE; UNLESS THE DIPLOMATIC DEADLOCK IS BROKEN, ARMED STRUGGLE WILL INTENSIFY. YOUNG DISAGREED, REITERATING HIS VIEW THAT INSUFFICIENT MILITARY RESOURCES EXIST FOR EFFECTIVE ARMED STRUGGLE. HE ASKED THAT PATTERSON ENCOURAGE THE INTERESTED PARTIES NOT TO NEGLECT DIPLOMATIC INITIATIVES. HE EMPHASIZED THE PRESIDENT'S INSTINCT TO MOVE QUICKLY BEFORE PROBLEMS GET OUT OF HAND AND SAID THAT HE HOPED THAT INSTINCT WOULD RESULT IN MORE AGGRESSIVE US ACTION IN SOUTHERN AFRICA.

10. NEW INTERNATIONAL ECONOMIC ORDER: PATTERSON, MILLS, RATTRAY, AND FRANCIS ALL EMPHASIZED THE URGENT NEED FOR PROGRESS IN REFORMING THE INTERNATIONAL ECONOMIC ORDER. PATTERSON SAID THAT IN A RECENT LETTER TO THE CANADIAN PRIME MINISTER, MANLEY WROTE THAT IT WOULD BE A "FATAL MISTAKE" TO COME TO THE
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NEGOTIATING TABLE WITH THE EXPECTATION OF PROGRESS

IF NOTHING WERE PUT FORWARD AS THIS WOULD SET BACK ANY POSSIBLE ACCOMMODATION BETWEEN THE DEVELOPED AND DEVELOPING COUNTRIES. EMPHASIZING THAT WHAT IS NEEDED IS STRUCTURAL CHANGE, MILLS POINTED OUT THAT THE US IS IN A DILEMMA SINCE EVERYONE NOW EXPECTS US TO MAKE THE NEXT MOVE. YOUNG POINTED OUT THAT THE US IS RELUCTANT TO SETTLE THE PROBLEM IN MULTILATERAL

FORUMS. EMPHASIZING POSITIVE BILATERAL DEVELOPMENTS, HE SUGGESTED A NEED TO BREAK DOWN THE NIEO INTO SPECIFIC ITEMS SINCE ANY US COMMITMENT TO THE NIEO IN ITS ENTIRETY WOULD CREATE POLITICAL PROBLEMS FOR US. YOUNG CITED THE PRESIDENT'S WILLINGNESS TO VETO LEGISLATION CALLING FOR A QUOTA ON SHOES AS AN EXAMPLE OF PROGRESS WHICH CAN BE MADE ON INDIVIDUAL ISSUES.

11. SUGAR: PATTERSON SAID THAT ONE OF THE PROBLEMS HE WILL RAISE IN WASHINGTON IS THAT OF THE "ARBITRARY" LIMITS ON JAMAICAN SUGAR IN THE GSP. YOUNG SUGGESTED THAT PATTERSON MEET WITH THE SECRETARY OF AGRICULTURE TO DISCUSS THE MATTER AND OFFERED TO HELP ARRANGE SUCH A MEETING. PATTERSON AGREED: HE WILL BE AVAILABLE AT 11:30 ON FRIDAY, MARCH 4. RATTRAY ALSO EXPRESSED CONCERN ABOUT THE "GLOBAL" QUOTA SYSTEM WHICH WOULD WORK AGAINST JAMAICA.

12. CUBA: IN RESPONSE TO PATTERSON'S COMMENT THAT CUBA HAD BEEN IN THE NEWS RECENTLY, YOUNG SAID THAT SOME AMERICANS ARE PARANOID ABOUT CUBA AND THAT THE PRESS EXPECTS THE SAME FOREIGN POLICY AS IN PREVIOUS ADMINISTRATIONS. YOUNG SAID THAT THIS ADMINISTRATION WANTS TO FIND A WAY TO NORMALIZE RELATIONS AROUND THE WORLD AS SOON AS POSSIBLE, INCLUDING CUBA, ANGOLA AND VIETNAM, BUT THAT CERTAIN "GIVENS" CONFIDENTIAL

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MUST BE TAKEN INTO ACCOUNT. PATTERSON SAID HE THINKS CUBA ALSO WANTS TO NORMALIZE RELATIONS AND THAT WHERE A MUTUAL DESIRE EXISTS, OBSTACLES CAN BE OVERCOME. YOUNG ADDED THAT CUBAN CITIZENS IN THE UNITED STATES POSE A DIFFICULTY BECAUSE THEY ARE VIOLENCE PRONE. PATTERSON SAID THAT JAMAICA IS NOT IMMUNE TO THAT DANGER.

13. NEWSWEEK ARTICLE: PATTERSON SAID HE IS DEVOTING CONSIDERABLE TIME DURING THIS VISIT TO TALKING TO EDITORS OF INFLUENTIAL PUBLICATIONS. HE HAS ALREADY SEEN PEOPLE AT UPI AND NEWSDAY AND WILL MEET WITH NEWSWEEK AS WELL. HE EXPRESSED CONCERN THAT THE

RECENT NEWSWEEK ARTICLE HAD BEEN CALCULATED TO HAVE A WIDER IMPACT THAN A MERE ATTEMPT TO HURT US/JAMAICAN RELATIONS. HE ASSERTED THAT FORCES IN THE UNITED STATES SKEPTICAL OF DETENTE AND UNDERSTANDING BETWEEN STATES WERE BEHIND THE ARTICLE. RATTRAY SAID THAT RECENT US PRESS COVERAGE HAD BEEN RELATIVELY GOOD WITH THE EXCEPTION OF NEWSWEEK WHICH HE SAID HAD STARTED ANTI-JAMAICAN CAMPAIGNS. MILLS DISCUSSED NONALIGNED CONCERN WITH SLANTED REPORTING AND SAID THERE WAS REJOICING IN THE UN WHEN MANLEY WAS RE-ELECTED IN SPITE OF THE "CLOBBERING" HE HAD TAKEN FROM THE PRESS. HE SAID THAT MANY NATIONS WERE AWARE OF THE "GRAVE INJUSTICE" WHICH HAD BEEN DONE. IN RESPONSE TO YOUNG'S POINT THAT JAMAICANS IN THE US CONTRIBUTE TO AN UNFAVORABLE IMAGE OF JAMAICA, PATTERSON SAID THAT JAMAICANS HAVE AN EXTRAORDINARY PROPENSITY TO PROPAGATE RUMOR (THE ONLY ELEMENT OF FREE ENTERPRISE IN JAMAICA, MILLS COMMENTED).

14. PANAMA: YOUNG SAID AS FAR AS HE KNEW, THE CANAL NEGOTIATIONS WERE ON TRACK. THE KINDS OF THINGS WHICH OCCURRED DURING THE LAST NEGOTIATING ROUND WERE WHAT WE HAD EXPECTED, AND THE US AND PANAMA ARE NOT TOO FAR
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APART. PATTERSON SUGGESTED THAT HERE, AS IN OTHER AREAS, THE GESTURE IS AS IMPORTANT AS SUCCESS.

15. US-JAMAICAN RELATIONS: IN CLOSING, PATTERSON EXPRESSED SATISFACTION AT YOUNG'S ASSURANCES OF HELP IN CEMENTING CONTACTS AND OFFERED IN TURN TO SERVE AS A BRIDGE WITH THE THIRD WORLD COUNTRIES ON ECONOMIC AND POLITICAL QUESTIONS. PATTERSON EXPRESSED THE HOPE THAT IF BOTH SIDES COULD DEVELOP THE NECESSARY UNDERSTANDING, INCLUDING THE POLITICAL PROBLEMS WHICH BOTH PARTIES HAVE, THEN THE US AND JAMAICA CAN WORK TOGETHER AND NOT IN CONFRONTATION. PATTERSON INVITED YOUNG TO VISIT JAMAICA.

16. COMMENT: PATTERSON AND COMPANY WERE VERY CORDIAL AND APPEARED GENUINELY PLEASED AT THE OPPORTUNITY TO EXCHANGE VIEWS WITH AMBASSADOR YOUNG. PATTERSON APPEARED DETERMINED TO GET HIS VISIT OFF TO A GOOD START AND SEEMED WILLING TO SKIP OVER SOME OBVIOUS DIFFERENCES OF OPINION TO THAT END. HE DID NOT INITIATE DISCUSSION OF THE NEWSWEEK ARTICLE OR DWELL ON IT. THE TOPIC WHICH HE COMMENTED ON AT THE GREATEST LENGTH WAS THE NEED FOR PROGRESS IN IMPLEMENTING THE NIEO. END COMMENT.

17. ACTION REQUESTED: THE DEPARTMENT IS REQUESTED TO
SEEK AN APPOINTMENT FOR PATTERSON WITH THE SECRETARY OF
AGRICULTURE ON FRIDAY, MARCH 4 AT 11:30 AM.
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Message Attributes

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